As hackers begin new methods of breaking in to systems by using local lines instead of 800 numbers, the LECs should be required to offer monitoring services similar to the IXCs.

I applaud the provisions outlined in the NPRM on shared liability. They are fair and equitable. Shared liability will require clear definitions of the specific responsibilities of the CPE owner to secure their equipment, the manufacturer to adequately warn the customer of the of the toll fraud risks associated with features of the CPE, and the IXCs and LECs to offer detection and prevention programs and educational services. If toll fraud occurs and one of the parties should fail to meet these responsibilities and prove to be negligent, then they should bear the cost of the fraud. I do not believe any damages should be awarded to the aggrieved parties. Should all parties have met the aforementioned responsibilities, and toll fraud occurs, then liability should be shared equally.

However, shared liability only addresses the symptom of the problem of toll fraud and not the cause.

The root of this insidious crime of toll fraud is the hacker community. As the information highway widens, so do the endless opportunities for hackers to compromise our communication systems. I do not believe it when the hackers state they only 'hack' to gain knowledge. If this were the case, there wouldn't be a toll fraud problem. While it is the hacker who breaks in to the systems and sells the information, it is the call sell operations that truly profit from it.

Until we come up with an adequate method for law enforcement to catch and prosecute these criminals, toll fraud will continue to grow beyond the \$5 billion problem it is today. We must develop legislation that clearly defines and penalizes this criminal activity and gives law enforcement the tools it needs to track and prosecute the perpetrators of toll fraud.

Toll fraud is an illegal, fraudulent theft of service. I am encouraged that if we all work together we can make a positive impact on this terrible problem.

Sincerely,

VIEWLOGIC Sysstems, Inc.

Tat Cinguino
Patricia Anzivino
Office Manager

### DOCKET FILE COPY ORIGINAL

January 11, 1994

RECEIVED

Mr. William F. Canton Acting Secretary Federal Communications Commission 1919 M Street NW Washington, DC 20554

Re: CC Docket no. 93-292

Dear Mr. Canton:

I am a telecommunications professional who is responsible for my company's telecommunication systems and I am painfully aware that although I may reduce the risk, no matter how many steps I take to secure my systems, I am still vulnerable to toll fraud. That is why I am so encouraged by the proposed rule making.

PBX owners should not be responsible for 100% of toll fraud if we are not controlling 100% of our destiny. This destiny is ultimately controlled by not only our implementation and proper use of PBX security features but by the information, equipment and services provided by IXCs, LECs and CPE vendors. The legal obligations of the IXCs, LECs and CPE vendors should provide the proper incentive to reduce and eliminate all toll fraud.

Current programs offered by some IXCs (Sprint Guard™, MCI Detect™, and AT&T Netprotect<sup>™</sup> ) and insurance companies are too expensive. Monitoring and proper notification by the IXCs must be a part of the basic interexchange service offerings. This should eliminate cases of toll fraud greater then 24 hours.

LECs must also provide monitoring and proper notification as a part of their basic service offerings. Local lines are as vulnerable to toll fraud. As the line between IXC and LEC becomes fuzzier, monitoring and proper notification by all carriers will be even more applicable.

The provisions outlined in the NPRM are fair and equitable. Shared liability will require clearly defining the responsibilities of the;

- CPE owner to secure their equipment
- CPE vendors to warn customers of the specific toll fraud risks associated with their equipment
- IXCs and LECs to offer detection, notification, prevention, and education offerings and services

If toll fraud occurs due to the negligence of one or more parties then the financial loss should be equitably distributed among those negligent parties. If their is no proven negligence the financial loss should be equitably distributed among CPE owner, and all CPE vendor(s), LEC(s) and IXC(s) involved.

Toll Fraud is a financially devastating problem that effects the entire telecommunications industry including users, vendors and carriers. I am sure that if we all work together we can and will make a positive impact on this problem.

Sincerely

# Computing and Information Services RECEIVED Telecommunications

JAN 24 1994

6K01 Forbes Quadrangle Pittsburgh, Pennsylvania 15260 412-648-5900

Fax: 412-648-5911

Telex: 199126 UNIVERSITY PGH OR 812466 UNIVERSITY PGH

FCC MAIL ROOM

January 13, 1994

Mr. William F. Canton Acting Secretary Federal Communications Commission 1919 M Street NW Washington, DC 20554

Dear Mr. Canton,

I am very encouraged by the current language in your proposed rule making (CC Docket # 93-292), regarding toll fraud. Toll fraud is a financially devastating problem that effects the entire telecommunications industry.

Although I may be able to reduce my risks, no matter how many steps I take to secure my systems and trunking, I am still vulnerable to toll fraud. PBX owners are not able to completely control their environment. Although we can and should be responsible for implementing and properly using PBX security features, our options are controlled by what is provided by the IXCs, LECs and CPE vendors. PBX owners must not be responsible for 100% of the toll fraud.

Current programs offered by some IXCs (Sprint Guard, MCI Detect and AT&T Netprotect) and insurance companies are too expensive. The IXCs and LECs should be required to provide monitoring and prompt notification as a fundamental part of their basic service. They must also be required to be pro-active in the use of network technologies to improve defenses against toll fraud as a part of their basic service.

CPE vendors must not ship equipment with default passwords. Password lengths and alpha-numeric formats must meet acceptable computer industry standards. Password aging must be a standard option along with dial back modems or other proven technologies to secure access. CPE vendors must clearly identify any features that pose a risk of toll fraud and provide detailed information on the nature of the risk. Finally, CPE vendors must provide this security as a cost of doing business rather than as an opportunity to sell additional products and services.

The elimination of this problem requires a cooperative approach rather than an adversarial one. The changes in technology and networks that are the exciting future are also the sources of toll fraud opportunities. Service and equipment providers must provide us with the tools to protect us from this activity.

Sincerely,

Bruce Hutchison

Director of Telecommunications

pc: File

## DOCKET FILE COPY ORIGINAL

January 11, 1994

Mr. William F. Canton
Acting Secretary
Federal Communications Commission
1919 M Street NW
Washington, DC 20554

Re: CC Docket no. 93-292

Dear Mr. Canton:

RECEIVED



FCC MATE TOOM

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Lee Nelson

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Sincerely,



DOCKET FILE COPY ORIGINAL

RECEIVED



PHOENIX SUNS PLAZA = 201 EAST JEFFERSON STREET = PHOENIX, ARIZONA 85004 = MAILING ADDRESS: P.O. BOX 433 = PHOENIX, ARIZONA 85001 = (602) 379-2000 OFFICE = (602) 379-2002 FAX

January 11, 1994

Mr. William F. Canton Acting Secretary Federal Communications Commission 1919 M Street NW Washington, D.C. 20554

RE: CC Docket 93-292

Dear Mr. Canton:

It was with great interest I read the recent FCC Notice of Proposed RuleO.making concerning Toll Fraud. As a telecommunications professional who is responsible for my company's communications systems, I am encouraged by the proposed rulemaking because even though I have taken each and every protective step recommended by the IXC's and CPE vendors to secure my systems, I can still experience toll fraud. It is impossible to secure my system 100% from fraud.

PBX owners should not be responsible for 100% fraud if we don't control 100% of our destiny. Since our destiny is not only controlled by our PBX security precautions, but also by the information, services and equipment provided IXCs, LECs and CPEs, the law should reflect that. It is preposterous to think that the IXCs, LECs and CPEs who all have a very important part in this issue, have absolutely no legal obligations to warn customers and therefore, no real incentive to stop fraud.

CPEs should be required to provide warnings about the risks of toll fraud with their equipment and provide recommended counter methods. It is critical that CPEs ship equipment without default passwords which are well known within the hacker community. Passwords should be created during the installation of the equipment with the customers full knowledge. CPEs should be required to include security-related hardware and software in the price of their systems. When you buy a car, the lock and key are provided in the design and price of the car. Not an adjunct that you have to purchase later.

While the programs offered by IXCs, such as MCI Detect, AT&T NetProtect and Sprint Guard have broken new ground in relation to preventing toll fraud, they still don't do enough. Some of these services are too expensive for smaller companies and the educational information is superficial.

= Building Partners =

No. of Copies rec'd LIST ABCDE









Monitoring by the IXCs should be a part of the basic interexchange service offerings, as all companies, large and small, are vulnerable to toll fraud. If the IXCs were monitoring <u>all</u> traffic, there wouldn't be any cases of toll fraud for periods longer than a day.

As hackers begin new methods of breaking in to systems by using local lines instead of 800 numbers, the LECs should be required to offer monitoring services similar to the IXCs.

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Toll fraud is an illegal, fraudulent theft of service. I am encouraged that if we all work together we can make a positive impact on this terrible problem.

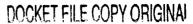
Sincerely,

Vicki Berryman

Director of Communications

(602) 379-2099

VB:tmc





January 10, 1993

JAN 24 1994
FCC MAIL ROOM

Mr. William F. Canton
Acting Secretary
Federal Communications Commission
1919 M Street NW
Washington, D.C. 20554

RE: CC Docket 93-292

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As hackers begin new methods of breaking in to systems by using local lines instead of 800 numbers, the LECs should be required to offer monitoring services similar to the IXCs.

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Toll fraud is an illegal, fraudulent theft of service. I am encouraged that if we all work together we can make a positive impact on this terrible problem.

Sincerely,

Lydia Cosenblatt

Director of Selecommunications

January 11, 1994

RECEIVED

JAN 24 1994

FCC MAIL ROOM

Mr. William F. Canton
Acting Secretary
Federal Communications Commission
1919 M Street NW
Washington, DC 20554

Re: CC Docket no. 93-292

Dear Mr. Canton:

I am a telecommunications professional who is responsible for my company's telecommunication systems and I am painfully aware that although I may reduce the risk, no matter how many steps I take to secure my systems, I am still vulnerable to toll fraud. That is why I am so encouraged by the proposed rule making.

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LECs must also provide monitoring and proper notification as a part of their basic service offerings. Local lines are as vulnerable to toll fraud. As the line between IXC and LEC becomes fuzzier, monitoring and proper notification by all carriers will be even more applicable.

The provisions outlined in the NPRM are fair and equitable. Shared liability will require clearly defining the responsibilities of the;

- CPE owner to secure their equipment
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If toll fraud occurs due to the negligence of one or more parties then the financial loss should be equitably distributed among those negligent parties. If their is no proven negligence the financial loss should be equitably distributed among CPE owner, and all CPE vendor(s), LEC(s) and IXC(s) involved.

Toll Fraud is a financially devastating problem that effects the entire telecommunications industry including users, vendors and carriers. I am sure, that if we all work together we can and will make a positive impact on this problem.

Singerely, Suraue



# DOCKET FILE COPY ORIGINAL

Praxair, Inc.
Post Office Box 44
Tonawanda, NY 14151-0044
Tel (716) 879-2000

January 11, 1994

JAN 24 1994
FCC MAIL FOOM

Mr. William F. Canton
Acting Secretary
Federal Communications Commission
1919 M Street NW
Washington, DC 20554

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Sincerely,

Michael Briti

Telecommunication Services

THE MINNESOTA MUTUAL LIFE INSURANCE COMPANY 400 ROBERT STREET NORTH ST. PAUL, MN 55101-2098 Ph. 612/298-3500

### RECEIVED

JAN 24 1994

**MINNESOTA MUTUAL** 

January 13, 1993

FCC MAIL ROOM

Mr. William F. Canton Acting Secretary Federal Communications Commission 1919 M Street NW Washington, DC 20554

Re: CC Docket no. 93-292

Dear Mr. Canton,

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LECs must also provide monitoring and proper notification as a part of their basic service offerings. Local lines are also vulnerable to toll fraud. As the line between IXC and LEC becomes fuzzier, monitoring and proper notification by all carriers will be even more applicable.

CPE vendors need to view telecommunications security as a cost of doing business instead of as an opportunity to sell additional products and services. CPE vendors should be required to provide warnings about the risks of toll fraud as it specifically relates to their equipment and provide solutions to reduce the risk of toll fraud. All CPE should be delivered without standard default passwords which are well known to the criminal community. All login IDs, including those used by the vendor, should be disclosed at the time of purchase and at installation. All customer No. of Copies rec'd List ABCDE

should be changed or created at installation and the customer should receive written assurance that all vendor password meet minimum requirement regarding length, change schedule and alpha numeric format. CPE vendors should be encouraged to offer security related hardware and software in the price of their systems.

The provisions outlined in the NPRM are fair and equitable. Shared liability will require clearly defining the responsibilities of the:

- CPE owner to secure the equipment,

- CPE vendors to warn customers of the specific toll fraud risks associated with their equipment,

- IXCs and LECs to offer detection, notification, prevention, and education offerings and services.

If toll fraud occurs due to the negligence of one or more parties then the financial loss should be equitably distributed among the negligent parties. If there is no proven negligence, the financial loss should be equitably distributed among CPE owner and all CPE vendor(s), LEC(s), and IXC(s) involved.

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Sincerely,

Jeanne M. Malone

Manager, Telecommunications

Jannet A Malone

January 11, 1994

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RECEIVED

JAN 24 1991

FCC MAIL ROOM

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Acting Secretary
Federal Communications Commission
1919 M Street NW
Washington, DC 20554

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Sincerely,

Brenda Odele United Missouri Bank 816-860-4950 January 11, 1994

Mr. William F. Canton
Acting Secretary
Federal Communications Commission
1919 M Street NW
Washington, DC 20554

Re: CC Docket no. 93-292

Dear Mr. Canton:

JAN 2/4 1994
FCC MAIL ROOM

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Sincerely,

Cathy Messmer Associate Mgr. Telecommunications Great West Life & Connecty (305) 689-3800

January 11, 1994

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Acting Secretary
Federal Communications Commission
1919 M Street NW
Washington, DC 20554

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Sincerely,

Edie Kassabean Manager, Sele communications, CACO

Belz Enterprises

#### DOCKET FILE COPY ORIGINAL

530 Oak Court Drive, Suite 300 Memphis, Tennessee 38117

P.O. Box 171199 Memphis, Tennessee 38187-1199

901/767-4780

January 19, 1994

RECEIVED

Real Estate

and investments

JAN 24 1994

FCC MAIL ROOM

Mr. William F. Canton
Acting Secretary
Federal Communications Commission
1919 M. Street
Washington, DC 20554

Re: CC Docket 93-292

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It was with great interest I read the recent FCC Notice of Proposed Rulemaking concerning Toll Fraud. As a telecommunications professional who is responsible for my company's communications systems, I am encouraged by the proposed rulemaking because even though I have taken each and every protective step recommended by the IXC's and CPE vendors to secure my systems, I can still experience toll fraud. It is <a href="impossible">impossible</a> to secure my system 100% from fraud.

PBX owners should not be responsible for 100% of the toll fraud if we don't control 100% of our destiny. Since our destiny is not only controlled by our PBX security precautions, but also by the information, services and equipment provided IXCs, LECs and CPEs, the law should reflect that. It is preposterous to think that the ISCs, LECs and CPEs who all have a very important part in this issue, have absolutely no legal obligations to warn customers and therefore, no real incentive to stop fraud.

CPEs should be required to provide warnings about the risks of toll fraud with their equipment and provide recommended counter methods. It is critical that CPEs ship equipment without default passwords, which are well known within the hacker community. Passwords should be created during the installation of the equipment with the customers full knowledge. CPEs should be required to include security-related hardware and software in the price of their systems. When you buy a car, the lock and key are provided in the design and price of the car. Not an adjunct that you have to purchase later.

While the programs offered by IXCs, such as MCI Detect, AT&T NetProtect and Sprint Guard have broken new ground in relation to preventing toll fraud, they still don't do enough. Some of these services are too expensive for smaller companies and the educational information is superficial. Monitoring by the ISCs should be a part of the basic

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Mr. William F. Canton Page 2 January 19, 1994

interexchange service offerings, as all companies, large and small, are vulnerable to toll fraud. If the IXCs were monitoring <u>all</u> traffic, there wouldn't be any cases of toll fraud for periods longer than a day. As hackers begin new methods of breaking in to systems by using local lines instead of 800 numbers, the LECs should be required to offer monitoring services similar to the IXCs.

I applaud the provisions outlined in the NPRM on shared liability. They are fair and equitable. Shared liability will require clear definitions of the specific responsibility of CPE owner to secure their equipment, the manufacturer to adequately warn the customer of the toll fraud risks associated with features of the CPE, and the IXCs and LECs to offer detection and prevention programs and education services. If toll fraud occurs and one of the parties should fail to meet these responsibilities and prove to be negligent, then they should bear the cost of the fraud. I do not believe any damages should be awarded to the aggrieved parties. Should all parties have met the aforementioned responsibilities, and toll fraud occurs, then liability should be shared equally.

However, shared liability only addresses the symptom of the problem of toll fraud and not the cause.

The roof of this insidious crime of toll fraud is the hacker community. As the information highway widens, so do the endless opportunities for hackers to compromise our communication systems. I do not believe it when the hackers state they only "hack" to gain knowledge. If this were the case, there wouldn't be a toll fraud problem. While it is the hacker who breaks into the systems and sells the information, it is the call sell operations that truly profit from it.

Until we come up with an adequate method for low enforcement to catch and prosecute these criminals, toll fraud will continue to grow beyond the \$5 billion problem it is today. We must develop legislation that clearly defines and penalizes this criminal activity and gives law enforcement the tools it need to track and prosecute the perpetrators of toll fraud.

Toll fraud is an illegal, fraudulent theft of service. I am encouraged that if we all work together we can make a positive impact on this terrible problem.

Sincerely,

 $1/-\Omega//\Lambda$ 

Ronald A. Bel:

BELZ ENTERPRIS

President.



Fermiand Industries, Inc.

Post Office Box 7305 Kansas City, Missouri 64116-0005 Telephone: 816 459-6000 Facsimile: 816 459-6979



January 19, 1994

Mr. William F. Canton Acting Secretary Federal Communications Commission 1919 M Street NW Washington, DC 20554

RE: CC Docket no. 93-292

Dear Mr. Canton:

I am a telecommunications professional who is responsible for my company's telecommunication systems and I am painfully aware that although I may reduce the risk, no matter how many steps I take to secure my systems, I am still vulnerable to toll fraud. That is why I am so encouraged by the proposed rule making.

PBX owners should not be responsible for 100% of toll fraud if we are not controlling 100% of our destiny. This destiny is ultimately controlled by not only our implementation and proper use of PBX security features but by the information, equipment and services provided by IXCs, LECs and CPE vendors. The legal obligations of the IXCs, LECs and CPE vendors should provide the proper incentive to reduce and eliminate all toll fraud.

Current programs offered by some IXCs (Sprint Guard™, MCI Detect™, and AT&T Netprotect™) and insurance companies are too expensive. Monitoring and proper notification by the IXCs must be a part of the basic interexchange service offerings. This should eliminate case of toll fraud greater than 24 hours.

LECs must also provide monitoring and proper notification as a part of their basic service offerings. Local lines are as vulnerable to toll fraud. As the line between IXC and LEC becomes fuzzier, monitoring and proper notification by all carriers will be even more applicable.

CPE vendors need to provide telecommunications security as a cost of doing business instead of an opportunity to sell additional products and services. CPE vendors should be required to provide warnings about the risks of toll fraud, as it specifically relates to their equipment and provide solutions to reduce the risk of toll fraud. All CPE should be delivered without standard default passwords, which are well known to the criminal community. All login IDs, including those used by the vendor, should be disclosed at the time of purchase and at installation. All customer passwords should be changed

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